



DEPARTMENT OF PROVINCIAL & LOCAL GOVERNMENT AFFAIRS



## **Theme: “Quality Leadership and Community Oversight for Improved Governance”**

**Venue :** *Catholic Church Hall, Alotau-MILNE BAY PROVINCE*  
**Date :** *Wednesday 03<sup>rd</sup> -04<sup>th</sup> May, 2017*

# Subtheme

**Centralized or Decentralized System: the need for strengthening decentralization for service delivery and meeting local needs**

## **TOPIC:**

The status on the Implementation of the District Development Authority Act (DDA Act) and accountable including City Commission (functions/purposes) – Successes , challenges & recommendations

# Outline

1. Background
2. Objective of Presentation
3. Implementation Status
  1. DDA
  2. CA
4. Distinction (Functions/Purposes)
5. DPLGA Programs
6. Decentralization (Service Delivery and Partnership Agreement & Accountable Leadership)
7. Successes, Challenges & Recommendations
8. What Next? (Way forward)

# Background – Government Vision for Service Delivery & Rural Development

- Much changes and shift in policy and legislation – maintaining status quo
  - Alotau Accord – clear priorities & deliverables
  - CEOs and Ministers contract – accountable to priorities & deliverables (performance management contracts)
  - More resources to Provinces, District and LLGs
- Transformational programs – DPLGA
  - Priority Projects (MS, FA, PP)
  - Organic Law Review, and
  - District Development Authority
- DPLGA priority projects now focuses on performance and reward of excellence
- DDA & CA prescribes division of roles and responsibilities (service delivery function determination)
- **All complementing shared vision and unity is service delivery.**

# Objectives

- Inform the forum of the implementation status of District Development Authorities and City Authorities – functions/purpose; successes, challenges and recommendations
- Bring in to perspective DPLGA's efforts to:
  - Supporting and complementing decentralization
  - promoting good governance and accountable leadership at all levels

# Implementation Status

## 1. District Development Authorities

- Implementation began 1<sup>st</sup> January 2015
- 47/80 Board launched, 33 yet to; excluding NCD, AROB and CAs – Kokopo, Lae & Mt. Hagen
- DPLGA has and is receiving Reports on operation and performance
- Operation and Progressing at different levels
- DPLGA is working in consultation with key National Agencies to ensure necessary systems and process are in place to enable smooth transition and operationalization

# Implementation Status

## 2. City Authorities/Commissions

- Initial consultations being done with Kokopo, Lae and Mt Hagen proposed city Authorities (Regional Cities)
- Identify certain administrative issues and challenges that must be addressed before further progress(including boundaries, transition of ULLGs)
- Legislative issues – the Acts being not sanction by OLPGLLG
- Part VA, ss118A-118F – greater power sharing (to be bridged)

# Distinction – DDA and CA

- Functions/Purpose & Structure
  - All functions are similar – Coordination of financial resources, determining, approval and controlling of Budget (LLGs), draw up 5yr rolling plans and review of annual plans. S5 DDA Act & S4 CA Act)
  - Add responsibilities DDA s5(a)&(b) and CA s4 (3 a&b)
  - City Authorities also take municipal functions, e.g. rubbish collections, management of parks and gardens, etc... (CA Act S4 (2))
  - Structure and appointment (CEO) – DDA PS process (s22(2)) whilst CA/CC is through the SRA Act 2004 (s23(1))



# Operationalising DDA

1. Integration of District Development Authority Act (DDAA) requirements with Provinces, Districts & LLGs (Service Delivery Framework – **Service Delivery and Partnership Agreements**).
2. Making effective implementation of the clauses in the Districts Development authority Act (*DDA Regulation*)
3. Identification of key responsibilities to implement DDA in the Districts (*E.g., Determination*).
4. Integration of District Development Authority Act requirements with relevant policies and plans ( *E.g., National Planning Framework*).
5. DDA application into existing structures and processes in Districts and LLGS (*DDA HR Regulation & Organizational Structure*).
6. Capacities at the Districts & LLG addressed to successfully implement DDA requirements (*PLSSMA – S110*).
7. Integrating performance and development indicators into Monitoring framework (*S119*)
8. Creating avenue and empowering the citizens to actively participate in the development and service delivery (*RSDLLG – CDD, pilot 3 province and will expand to additional 3*)

# DPLGA Programs (partnership, local leadership and local solutions)

## 1. Key Programs

- DDA, CA, Power Sharing, Minimum Standards, Facility Audits, Provincial Profiling and Organic Law Review

## 2. Other Government Directives

- Creation of new LLGs and wards, monthly Allowances, SPA, Ward Record Books, RSDLLG (Ward Development Program), Merger of DIRD into DPLGA

# Partnership for Service Delivery

- Autonomy/ Greater power sharing (Current Organic Law)
  - Does not cater for greater participation and performance based power sharing and municipal Authorities
  - The Organic Law review report provides and proposed amendments to include performance base power sharing and gradative decentralization
  - Provision for opportunities for municipal authorities
  - Grants and finances (specific grants for specific functions, revenue generating opportunities)
- Gradative decentralization – form baseline – service delivery and Wealth creation (reward of excellence)

# Decentralization & Accountable Leadership –SDPA (s6) & (s4(4))

- Decentralization and SDPA
  - Determining of service delivery roles and responsibilities
  - Incorporate NSDPF (enables consistency)
  - SDPA is focused on;
    - Provision of opportunity for uniqueness of all partners and stakeholders in development
    - Account and appreciate local uniqueness
    - Maintain focus on National standards (MTDP Deliverables)
    - Flexibility and adaptability - being able to change and adapt to the uniqueness at local setting
    - Performance Based – additional powers and functions be gradually rendered upon improve performance and improved standards

# Decentralization & Accountable Leadership -SDPA

- Accountable Leadership and SDPA
- Transformation Leadership
  - Constitutional distinction between Political and Administrative Leaders
  - SDPA provides for shared vision and priorities thus eradicating differences and encourages unity in working for common good for the people
  - All CEOs and managers signed performance contract

# Successes, Challenges & Recommendations

- Successes
  - All priorities completed with PLLSMA endorsement
  - Determination of functions completed
  - Service Delivery & Partnership Agreements drafted awaiting approval and by provinces and districts, and
  - Signing after the elections
- Challenges
  - 2017 General Elections
  - Funding to working on complement activities
- Recommendations
  - As partners to service delivery, DPLGA need all your support to effect objective of decentralization and promote sound and accountable leadership

# What Next? (Way forward)

- Build coalition of partners
- Finalize National Service Delivery framework with DNPM
- Signing of determination and partnership agreements
- Support service delivery through better management of data (consultation with CSIRO & ANU)



THANK YOU